

PALM BEACH COUNTY COMMISSION ON ETHICS

2633 Vista Parkway, West Palm Beach, Florida 33411 Hotline: 877-766-5920 or 561-233-0724

COMPLAINT FORM

1.	Complain Name:	nant (Person bringing Complaint) Add pages, if necessary. Michael H. Nelson							
	1 1 1	13650 Columbine Ave		71					
	City:	Wellington FL				Zip:	33414		
	Home #:	561-793-4094	Work #:	561-596-	9535		561-596-9535		
2.	Name: John J. Greene								
		11226 Maritime Ct	*** *** *** ***	·	-11	7.			
	City:	Wellington FL	XX7 1 //			Zip:	33467		
	Home #:	Unknown	Work #:	561-791-		Cell #:	Unknown		
	Title/Offi	ce Held or Sought: Vi	llage of Wellington Co	uncil Mem	per				
In a the	County STATEM a separate a dates when sons who n	the actions occurred.	ent SED ON YOUR P ribe in detail the far Also attach any rele e actions. If known	cts and ac evant doc n, indicat	tions that are the luments as well as	ver Retal EE basis of y names a			
5.	OATH								
oa th ar	th or affirme foregoing depreted to	bringing this complaination and say that the gromplaint and attact the best of my know Person Making Complaination	e facts set forth in chments are true ledge and belief.	EDWARDS N # DD 846523 Public Underwrite	this <u>24%</u> day of <u>Name of Person</u>	med) and Tuly Loss Making	Statement) to me or produced		
					(Signature of Nota	ry Public,	State of Florida)		

, ALM BEACH COUNTY COMMISSION ON ETHICS

MEMORANDUM OF INQUIRY

To: Alan S. Johnson, Executive Director

From: Mark E. Bannon, Investigator

Re: C12-006 – John J. Greene, Village of Wellington Council Member

Background

This matter came to the attention of the Commission on Ethics (COE) staff through a sworn complaint submitted by Michael H. Nelson, who lists his address as, 13650 Columbine Ave., Wellington, FL 33414. The Complaint was dated July 24, 2012, and was properly notarized. Attached to the Complaint was a two (2) page typed document entitled, "Addendum to Complaint Form as submitted on 7-25-12" (The Addendum). This document details the information that forms the basis of the complaint. Also provided with the Complaint Form was the following; a copy of a form used by a gated residential community, Palm Beach Polo and Country Club (PB Polo), to register resident's vehicles and obtain an access decal for entry into the development, a copy of what appears to be a two (2) page electronic security log for the entry gate, and an email dated July 2, 2012 from Daniel Polhamus, Director of Access Control for PB Polo, to Paul Rubino of the Palm Beach County Sheriff's Office (PBSO), requesting information about a vehicle registration number. The Addendum to the Complaint details two (2) specific allegations of violations of the Palm Beach County Code of Ethics (the Code).

The first allegation addresses Respondent's acceptance of an access decal for PB Polo, and states that Respondent was, "complicit in deceiving Palm Beach Polo and Country Club (Polo) as to his having access to Polo via an access decal that was issued to Mr. Neil Hirsch for a vehicle Mr. Hirsch claimed was Mr. Hirsch's vehicle on an application form completed on May 29, 2012." The Addendum goes on to state that the vehicle involved is a 2009 Volvo listed on the application as having a Florida vehicle registration tag number of "JAC 005," when the actual registration plate for this vehicle, owned by Respondent, is "J85 34U." Complainant states within the Addendum that Respondent is a newly elected Wellington Councilman and was, "heavily financially supported by Mr. Hirsch in concert with others." Complainant alleges that while Respondent visited Hirsch only four (4) times from January 2012, until he was seated on the Village Council, these visits increased significantly after his election, and that on May 11, 2012, Respondent visited Hirsch at the same time as Village Councilmember Matthew Willhite. Further, after affixing the access decal to his vehicle on May 29, 2012, Complainant alleges that Respondent visited Hirsch a total of sixteen (16) times between June 10, and July 1, 2012. Finally, Complainant alleges that Respondent and Hirsch, "worked to deceive Polo and the public as to Councilman Greene meeting Mr. Hirsch. In addition, the access by decal has significant value not available to the general public and Councilman Greene's acceptance of the decal is a violation of the Gift Law." The second allegation in the Complaint concerns the aforementioned access decal as being of significant value, and thus is a gift to Respondent. Complainant alleges that the acceptance of this entry decal to PB Polo by Respondent is a violation of the Gift law because "fraud" was used to obtain the decal by both Respondent and Neil Hirsch.

Inquiry

I reviewed the information provided by Complainant in the Addendum and other documents. During this initial review, I observed that Complainant had not listed a nexus between the alleged "fraudulent" obtaining of the PB Polo access decal for his vehicle, and the use of Respondent's authority as a Village Council member in obtaining this decal, other than to state that Neil Hirsch and others had financially supported Respondent's election to the Council.

During a discussion of the Complaint with COE Executive Director Alan Johnson, I was advised of the fact that on May 21, 2012, Respondent sent a request for an advisory opinion to the Commission on Ethics (COE) requesting to know if he was allowed to accept temporary housing from a long-time friend (RQO 12-045)¹. The proposed donor of the temporary housing was not named in the opinion, but was determined from discussions with Respondent to be Neil Hirsch. In this advisory opinion, Respondent was given guidance as to the parameters of accepting such a "gift" of temporary housing, including that since the gift amount exceeded \$100 in value, the donor could not be a vendor, lobbyist, or the employer or principal of a lobbyist that lobbied the Village. Respondent was further

¹ RQO 12-045, rendered by COE on June 8, 2012.

advised that he could not use how official position as a Village Councilman to conceptly secure any benefit for any person, or to obtain a financial benefit for himself not available to similarly situated members of the general public. The opinion also stated that he must follow the state law gift reporting requirements as an elected official. I believed, based on the Complaint, that Complainant was unaware of this advisory opinion and Respondent taking up temporary residence in Hirsch's home, so I placed a copy of the opinion in the inquiry file.

I made contact with Complainant and arranged to meet with him at his office in Wellington on Monday, August 6, 2012 to discuss the Complaint.

• Interview with Michael H. Nelson, Complainant

On Monday, August 6, 2012 at 11:00 AM, I met with Complainant Michael H. Nelson at his office in Wellington. Also present during this interview was attorney Alexander L. Domb, introduced by Complainant as his attorney. This interview was not recorded, nor was it taken under oath, as its primary purpose was to clarify information already sworn to in the Complaint. Complainant gave me a business card listing himself as President/CEO of Effective Solutions, Inc., with an address of 11199 Polo Club Road, Suite 3, Wellington, Florida. He also indicated that he was a consultant for the Polo Club properties in both land use and real estate matters.

After an initial discussion about his complaint, I presented Complainant with a copy of RQO 12-045. Attorney Domb reviewed the opinion while Complainant and I discussed the Complaint. My initial discussion with Complainant concerned the issue of any nexus between Respondent's alleged actions in obtaining an access decal and the use of his position as a council member in doing so. During a prolonged discussion of this issue, Complainant insisted that this nexus was found in the overall situation of how the access decal was obtained. He pointed to the following information provided in the Complaint Addendum: The access decal was obtained using a "fraudulent" vehicle registration number, Respondent's bid for elected office was partially financed by Neil Hirsh, and that Respondent's visits to Hirsch's home had increased in number, and on at least one occasion involved another council member. Complainant also stated that there were land use issues scheduled to come before the Village Council that involved Hirsch's property interests as further evidence of this nexus. Complainant also provided me with a copy of a map of PB Polo with some hand written labels to illustrate this point. This map was submitted to the file. There were no allegations by Complainant that the Respondent had participated or voted on any matter involving the Hirsch property subsequent to his accepting the decal or temporary residence on the Hirsch property, only that issues were scheduled to come before the Council.

Although there is no face value to the decal, which is available for free to all residents and their guests, Complainant stated that by his estimation simple access to the PB Polo property was valued at \$500, based on the ability to come and go freely, and to enjoy the various amenities that access allows, such as watching polo practice. When asked if the access decal provided entry into the country club or use of those facilities, he stated that it did not, because there was a separate fee for joining. However, he also stated during this discussion that as a resident of PB Polo, Hirsch was entitled to obtain an access decal at no additional cost to him or to any person who was temporarily staying at his home, but should not have done so in the manner he did. I pointed out to Complainant that regardless of the method used by the resident Hirsch, the decal was able to be obtained based on Respondent's temporary residence at Hirsch's home. Additionally, in the matter of obtaining the decal, the Complainant provided no evidence, other than conjecture, that Respondent used his official position as a Village Councilman to give a financial or other benefit to Hirsch in exchange for the decal. Further, I pointed out that the application was signed not by Respondent, but by Neil Hirsch.

We then discussed gift law issues. I advised Complainant that Respondent had followed the advice of the COE by ensuring that Hirsch, who had been on the board of directors of an entity that employed a lobbyist, had resigned from this board prior to Respondent accepting this gift of temporary residence so as not to violate the Gift Law. The advisory opinion also explained Respondent's reporting obligation under state law.

The interview was concluded shortly thereafter, and I departed Complainant's office.

I next decided to speak with Respondent to address some of the concerns brought up in my discussion with Complainant. I spoke with Village Attorney Jeff Kurtz who advised me that Respondent was unavailable, but would be available on Tuesday, August 14, 2012 to speak with me. We set up a telephone interview for that time.

Interview with John J. Greene, Village of Wellington Council Member

On Tuesday, August 14, 2012 at approximately 3:00 PM, I was able to speak to Respondent by telephone. Village Attorney Jeff Kurtz, was also present during this conversation. This interview was not recorded or taken under oath.

At the initiation of the interview Respondent advised me that both he and attorney Kurtz were aware of the Complaint filed by Michael Nelson, as they had been given copies of the Complaint, and all documents filed with the Complaint by Nelson.

In discussing the issue of the access decal for PB Polo, Respondent advised me that since he was going to be temporarily living at Hirsch's property in PB Polo, he and Hirsch went to the security office to obtain an entry permit for his car. The application was filled out by Hirsch because he was the resident, and therefore had to authorize the access decal for any guest. Respondent stated that while filling out this application, Hirsch asked him if he knew his tag number, and he gave an old tag number. However, he pointed out that he did this inadvertently. I found this explanation to be reasonable, since there was no benefit to him to give an expired or incorrect tag number. Respondent pointed out that the PB Polo security personnel were the ones who installed the decal on his bumper, and had they checked, the inadvertent error in tag numbers could have been found and corrected immediately.

I then asked him if the gift of temporary housing from Hirsch was based on any past, present or future *quid pro quo* to Hirsch by Respondent in his position as a councilman, or any other improper reason. Greene stated unequivocally that it was based on their thirty-year friendship, and the fact that Hirsch was willing and able to provide such help, and for no other reason. We briefly discussed his responsibilities in reporting the gift of housing under state law, and shortly thereafter the interview was ended. Greene also advised that he moved into the guest house of Neil Hirsch on a temporary basis on June 9, 2012, the day after Hirsch resigned from the board of the Wellington Equestrian Preserve Alliance (WEPA), because the advisory opinion stated that he could not accept a gift valued at over \$100 from any lobbyist, or from any employer or principal of a lobbyist that lobbies Wellington. The WEPA is the principal of a lobbyist who lobbies Wellington. Respondent was able to provide by email a copy of an email/letter written by Neil Hirsch to Mat Forrest, Executive Director of the Wellington Equestrian Preserve Alliance, in which Neil Hirsch resigned from the Board of Directors effective immediately, and in which Forrest acknowledges this resignation. The resignation email was dated June 8, 2012.

Witnesses interviewed during this Inquiry

- 1. Michael H. Nelson, Complainant
- 2. John J. Greene, Respondent

• Documents submitted to file

- 1. Copy of the initial Complaint Form. (1 page)
- 2. Copy of document entitled, "Addendum to Complaint Form as submitted on 7-25-12." (2 pages)
- 3. Copy of Application for parking access decal from PB Polo. (1 page)
- 4. Copy of electronic access logs for PB Polo. (2 pages)
- 5. Copy of email from Daniel Polhamus, Director of Access Control for PB Polo, to Paul Rubino, PBSO. (1 page)
- 6. Copy of RQO 12-045, Advisory opinion requested by Respondent on May 21, 2012. (3 pages)
- 7. Copy of map of PB Polo with handwritten labels submitted by Complaint. (1 page)
- 8. Copy of email "Letter of Resignation" dated June 8, 2012, from Neil Hirsch to Mat Forrest, Executive Director of the Wellington Equestrian Preserve Alliance. (1 page)

<u>Legal Analysis</u>

The following portions of the PBC Commission on Ethics ordinance are relevant to this Inquiry:

Section 2-254. Creation and jurisdiction.

The Palm Beach County Commission on Ethics (hereinafter "commission on ethics") is hereby established. The jurisdiction of the commission on ethics shall extend to any person required to comply with the

countywide code of ethic, the county lobbyist registration ordinance, and the county post-employment ordinance... (Emphasis added)

Section 2-442. Definitions.

Official or employee means any official or employee of the county or the municipalities located within the county, whether paid or unpaid. (Emphasis added)

As a member of the Village of Wellington Council, John J. Greene is subject to the provisions of the PBC Code of Ethics, as of June 1, 2011, when Wellington came under the jurisdiction of the PBC Commission on Ethics.

The following section of the Palm Beach County Code of Ethics is relevant to this inquiry.

Section 2-443(a), Misuse of public office or employment, states in relevant portion:

An official or employee shall not use his or her official position or office, or take or fail to take any action, or influence others to take or fail to take any action, in a manner which he or she knows or should know with the exercise of reasonable care will result in a special financial benefit, not shared with similarly situated members of the general public, for any of the following persons or entities:

- (1) Himself or herself;
- (2) His or her spouse or domestic partner, household member or persons claimed as dependents on the official or employee's latest individual federal income tax return, or the employer or business of any of these people;
- (3) A sibling or step-sibling, child or step-child, parent or step-parent, niece or nephew, uncle or aunt, or grandparent or grandchild of either himself or herself, or of his or her spouse or domestic partner, or the employer or business of any of these people;
- (4) An outside employer or business of his or hers, or of his or her spouse or domestic partner, or someone who is known to such official or employee to work for such outside employer or business;
- (5) A customer or client of the official or employee's outside employer or business;
- (6) A substantial debtor or creditor of his or hers, or of his or her spouse or domestic partner—"substantial" for these purposes shall mean at least ten thousand dollars (\$10,000) and shall not include forms of indebtedness, such as a mortgage and note, or a loan between the official or employee and a financial institution;
- (7) A civic group, union, social, charitable, or religious organization, or other not for profit organization of which he or she (or his or her spouse or domestic partner) is an officer or director.

There was no evidence found during this inquiry that the gift of temporary housing given to Village of Wellington Council Member John J. Greene by Neil Hirsch was in violation of Section 2-443(a) of the Code of Ethics, as there is no indication that Greene used his official position as a council member to obtain this benefit, including the use of a vehicle access decal as listed in the complaint.

Section 2-443(b) Corrupt misuse of official position, states:

An official or employee shall not use his or her official position or office, or any property or resource which may be within his or her trust, to corruptly secure or attempt to secure a special privilege, benefit, or exemption for himself, herself, or others. For the purposes of this subsection, "corruptly" means done with a wrongful intent and for the purpose of obtaining, or compensating or receiving compensation for, any benefit resulting from some act or omission of an official or employee which is inconsistent with the proper performance of his or her public duties. (Emphasis added)

There was no evidence found during this inquiry that the gift of temporary housing given to Village of Wellington Council Member John J. Greene by Neil Hirsch was in violation of Section 2-443(b) of the Code of Ethics, as there is no indication that Greene used his official position as a council member to obtain this benefit in a corrupt manner, including the use of a vehicle access decal as listed in the complaint.

Section 2-444. Gift law.

(a)(1) No county commissioner, member of a local governing body, mayor or chief executive when not a member of the governing body, or employee, or any other person or business entity on his or her behalf, shall knowingly solicit or accept directly or indirectly, any gift with a value of greater than one hundred dollars (\$100) in the aggregate for the calendar year from any person or business entity that the recipient knows, or

should know with the execuse of reasonable care, is a vendor, lobbyist or any principal or employer of a lobbyist who lobbies, sells or leases to the county or municipality as applicable. (Emphasis added)

- (e) No person or entity shall offer, give, or agree to give an official or employee a gift, and no official or employee shall accept or agree to accept a gift from a person or entity, because of:
 - (1) An official public action taken or to be taken, or which could be taken;
 - (2) A legal duty performed or to be performed or which could be performed; or
 - (3) A legal duty violated or to be violated, or which could be violated by any official or employee.
- (f) Gift reports. Any official or employee who receives a gift in excess of one hundred dollars (\$100) shall report that gift in accordance with this section. (Emphasis added)
 - (1) Gift reports for officials and employees identified by state law as reporting individuals. Those persons required to report gifts pursuant to state law shall report those gifts in the manner provided by Florida Statutes, §112.3148, as may be amended. A copy of each report shall be filed with the county commission on ethics. (Emphasis added)

Based on the information obtained during this inquiry, the gift of temporary housing given to Respondent is valued at more than \$100.² As an elected official, Respondent is required to report gifts under state rules. A copy of this report must also be forwarded to the PBC Commission on Ethics under the local code of ethics.

Section 2-444(a)(1) of the Gift Law prohibits Respondent as a Village of Wellington Council Member from accepting any gift valued at more than \$100 yearly in the aggregate, from any person or entity that is a vendor, lobbyist, or the employer or principal of a lobbyist who lobbies Wellington. Since Neil Hirsch resigned from the board of WEPA (which is a principal of a lobbyist who lobbies Wellington) prior to Greene accepting the gift of temporary housing from him, this gift is not prohibited under the Code, unless done for some corrupt purpose under Section 2-443(b), or in exchange for the performance of an official act or legal duty as described under Section 2-444(e) of the Gift Law. There is no evidence to support any such allegation.

It should be noted that the Complainant was unaware at the time this Complaint was filed that the Respondent had asked for an advisory opinion, as to applicability or interpretation of the Code in regard to Respondent's acceptance of temporary residence on the Hirsch property. While in his interview, Complainant vigorously advocated that the facts and circumstances still present a violation of the Code based on the improper information listed on the application for decal, there has been no information offered, within the personal knowledge of the Complainant, that the Respondent used his official position in violation of the Code.

Conclusion

Based on the fact that the information provided in the Complaint, even if true, did not allege a violation of any provision of the PBC Code of Ethics, and the COE Inquiry did not find any evidence of such a violation, there is no legal sufficiency to open a formal investigation into this matter.

It is the recommendation of staff that this Complaint be **DISMISSED** based upon a finding of **NO LEGAL SUFFICIENCY**.

Submitted by:

Mark E. Bannon, Investigator PB County Commission on Ethics

Reviewed by:

(Initials)

Date

Date

² Art. XIII, §2-444(g) (When determining the value of a gift, the recipient may consult among other sources, section 112.3148, Florida Statutes and the Florida Administrative Code. Section 112.3148(7)(e) values lodging on consecutive days as a single gift, with lodging in a private residence calculated at the per diem rate of \$44 per night)

PALM BEACH COUNTY COMMISSION ON ETHICS

MEMORANDUM OF NO LEGAL SUFFICIENCY

To: Palm Beach County Commission on Ethics

From: Alan S. Johnson, Executive Director

Re: C12-006 – John J. Greene, Village of Wellington Council Member

• Recommendation

Regarding the Complaint against Respondent, John J. Greene, Village of Wellington Council Member, COE staff recommends a finding of **NO LEGAL SUFFICIENCY** be entered in complaint number C12-006.

Legal sufficiency exists where there is an allegation containing the elements of a violation of an ordinance within the jurisdiction of the Ethics Commission, purportedly committed by an individual within the authority of the Ethics Commission, based substantially on the personal knowledge of the Complainant, relating to an alleged violation occurring after the effective date of the code, and filed with the Ethics Commission within two years of the alleged violation.

Background

This matter came to the attention of the Commission on Ethics (COE) staff through a sworn complaint submitted by Michael H. Nelson, who lists his address as, 13650 Columbine Ave., Wellington, FL 33414. The Complaint was dated July 24, 2012, and was properly notarized. Attached to the Complaint was a two (2) page typed document entitled, "Addendum to Complaint Form as submitted on 7-25-12" (The Addendum). This document details the information that forms the basis of the complaint. The Addendum to the Complaint details two (2) specific allegations of violations of the Palm Beach County Code of Ethics (the Code).

The first allegation addresses Respondent's acceptance of an access decal for PB Polo, and states that Respondent was, "complicit in deceiving Palm Beach Polo and Country Club (Polo) as to his having access to Polo via an access decal that was issued to Mr. Neil Hirsch for a vehicle Mr. Hirsch claimed was Mr. Hirsch's vehicle on an application form completed on May 29, 2012." The Addendum goes on to state that the vehicle involved is a 2009 Volvo listed on the application as having a Florida vehicle registration tag number of "JAC 005," when the actual registration plate for this vehicle, owned by Respondent, is "J85 34U." Complainant states within the Addendum that Respondent is a newly elected Wellington Councilman and was, "heavily financially supported by Mr. Hirsch in concert with others." Complainant alleges that while Respondent visited Hirsch only four (4) times from January 2012, until he was seated on the Village Council, these visits increased significantly after his election, and that on May 11, 2012, Respondent visited Hirsch at the same time as Village Councilmember Matthew Willhite. Further, after affixing the access decal to his vehicle on May 29, 2012, Complainant alleges that Respondent visited Hirsch a total of sixteen (16) times between June 10, and July 1, 2012. Finally, Complainant alleges that Respondent and Hirsch, "worked to deceive Polo and the public as to Respondent meeting Mr. Hirsch. In addition, the access by decal has significant value not available to the general public and Respondent's acceptance of the decal is a violation of the Gift Law."

The second allegation in the Complaint concerns the aforementioned access decal as being of significant value, and thus is a gift to Respondent. Complainant alleges that the acceptance of this entry decal to PB Polo by Respondent is a violation of the Gift law because "fraud" was used to obtain the decal by both Respondent and Neil Hirsch.

Respondent had previously requested an advisory opinion regarding temporary (90 day) residence at the home of Mr. Hirsch and asked whether the Code restricted or prohibited such residence. Respondent began his temporary residence at the Hirsch property in Polo on June 10, 2012. It should be noted that the Complainant was unaware at the time this Complaint was filed that the Respondent had asked for and received an advisory opinion as to applicability or interpretation of the Code in regard to Respondent's acceptance of temporary residence on the Hirsch property.

¹ RQO 12-045

Analysis

As a Village of Wellington Councilman, Respondent is subject to the provisions of the Palm Beach County Code of Ethics (the Code), as of June 1, 2011, when the Village came under the jurisdiction of the COE.

The following section of the Palm Beach County Code of Ethics is relevant to this inquiry.

Section 2-443(a), Misuse of public office or employment

An official or employee shall not use his or her official position or office, or take or fail to take any action, or influence others to take or fail to take any action, in a manner which he or she knows or should know with the exercise of reasonable care will result in a special financial benefit, not shared with similarly situated members of the general public, for any of the following persons or entities:

(1) Himself or herself;

There was no evidence found during this inquiry that the gift of temporary housing given to Respondent was in violation of Section 2-443(a) of the Code of Ethics, as there is no indication that Respondent used his official position as a council member to obtain this benefit, including the use of a vehicle access decal as listed in the complaint.

Section 2-443(b) Corrupt misuse of official position

An official or employee shall not use his or her official position or office, or any property or resource which may be within his or her trust, to corruptly secure or attempt to secure a special privilege, benefit, or exemption for himself, herself, or others. For the purposes of this subsection, "corruptly" means done with a wrongful intent and for the purpose of obtaining, or compensating or receiving compensation for, any benefit resulting from some act or omission of an official or employee which is inconsistent with the proper performance of his or her public duties. (Emphasis added)

There was no evidence found during this inquiry that the gift of temporary housing given to Respondent was in violation of Section 2-443(b) of the Code of Ethics, as there is no indication that Respondent used his official position as a council member to obtain this benefit in a corrupt manner, including the use of a vehicle access decal as listed in the Complaint.

Section 2-444. Gift law.

(a)(1) No county commissioner, member of a local governing body, mayor or chief executive when not a member of the governing body, or employee, or any other person or business entity on his or her behalf, shall knowingly solicit or accept directly or indirectly, any gift with a value of greater than one hundred dollars (\$100) in the aggregate for the calendar year from any person or business entity that the recipient knows, or should know with the exercise of reasonable care, is a vendor, lobbyist or any principal or employer of a lobbyist who lobbies, sells or leases to the county or municipality as applicable. (Emphasis added)

- (e) No person or entity shall offer, give, or agree to give an official or employee a gift, and no official or employee shall accept or agree to accept a gift from a person or entity, because of:
 - (1) An official public action taken or to be taken, or which could be taken;
 - (2) A legal duty performed or to be performed or which could be performed; or
 - (3) A legal duty violated or to be violated, or which could be violated by any official or employee.
- (f) Gift reports. Any official or employee who receives a gift in excess of one hundred dollars (\$100) shall report that gift in accordance with this section. (Emphasis added)
 - (1) Gift reports for officials and employees identified by state law as reporting individuals. Those persons required to report gifts pursuant to state law shall report those gifts in the manner provided by Florida Statutes, §112.3148, as may be amended. A copy of each report shall be filed with the county commission on ethics. (Emphasis added)

Based on the information obtained during this inquiry, the gift of temporary housing given to Respondent is valued at more than \$100.² As an elected official, Respondent is required to report gifts as required under state law. A copy of this report must also be forwarded to the COE under the Palm Beach County Code of Ethics.

Section 2-444(a)(1) of the Gift Law prohibits Respondent, as a Village of Wellington Council Member, from accepting any gift valued at more than \$100 annually in the aggregate, from any person or entity that is a vendor, lobbyist, or the employer or principal of a lobbyist who lobbies Wellington. Prior to June 9, 2012, Neil Hirsch was a director of a non-profit organization, Wellington Equestrian Preserve Alliance (WEPA). This organization employed a lobbyist who had lobbied the Village. However, since Mr. Hirsch resigned from the board of WEPA prior to Respondent accepting the gift of temporary housing from him, this gift is not prohibited under the Code, unless done for some corrupt purpose under Section 2-443(b), or in exchange for the performance of an official act or legal duty as described under Section 2-444(e) of the Gift Law. There is no evidence to support any such allegation.

Conclusion

Based on the fact that the information provided in the Complaint, even if true, does not allege a violation of any provision of the Palm Beach County Code of Ethics, and the COE Inquiry did not find any evidence of such a violation, there is **NO LEGAL SUFFICIENCY** to open a formal investigation into this matter.

It is the recommendation of staff that this **COMPLAINT** be **DISMISSED** based upon a finding of **NO LEGAL SUFFICIENCY.**

BY:

Alan S. Johnson, Executive Director

Florida bar #223352 Commission on Ethics

² Art. XIII, §2-444(g) (When determining the value of a gift, the recipient may consult among other sources, section 112.3148, Florida Statutes and the Florida Administrative Code. Section 112.3148(7)(e) values lodging on consecutive days as a single gift, with lodging in a private residence calculated at the per diem rate of \$44 per night)

Addendum to Complaint Form as submitted on 7-25-12

Respondent:

John Greene, Councilmember, Wellington FL

It is my belief that Councilman Greene has violated Article XIII, Code of Ethics, Sec. 2-443 entitled Prohibited Conduct and possibly Sec. 2.444 entitled Gift Law.

The specific action is Councilman Greene being complicit in deceiving Palm Beach Polo and Country Club (Polo) as to his having access to Polo via an access decal that was issued to Mr. Neil Hirsch for a vehicle Mr. Hirsch claimed was Mr. Hirsch's' vehicle on an application form completed on May 29, 2012. The vehicle is a 2009 C70 Volvo black convertible as stated on the application. The application stated that the Florida vehicle tag number was JAC 005 which according to PBSO is an invalid tag number. The actual Florida tag number on the vehicle is J85 34U and is registered to Councilman Greene.

As noted Mr. Greene is a Village of Wellington Council Member having been recently elected and heavily financially supported by Mr. Hirsch in concert with others. Prior to the election Mr. Greene gained access to Polo to visit Mr. Hirsch via the guest gate as documented by an Entries Reports obtained from Polo. Visits to Mr. Hirsch were 4 from January 1, 2012 until the date Mr. Greene was seated as a Council Member on approx. April 1, 2012. Visits to Mr. Hirsch increased significantly once he was elected including one visit that included Council Member Matthew Wilhite on May 11, 2012 at approx. 11:00 AM. A separate complaint under the Sunshine Law is in process regarding this meeting.

As stated Councilman Greene had an access decal affixed to his vehicle via the false application on May 29, 2012. From the date he fraudulently obtained the access decal he visited Mr. Hirsch a total of 16 times from June 10, 2012 to July 1, 2012. On June 30, 2012 Mr. Greene was observed speeding through Polo which brought to the attention of Polo that the vehicle supposedly owned and operated by Mr. Hirsch actually belonged to someone else. On July 2, 2012 the access rights to this vehicle were ceased by deactivating the decal.

Mr. Hirsch, nor Councilman Greene, have made any effort to correct the information supplied to Polo and Councilman Greene now gains access to Polo via the guest gate and has visited Mr. Hirsch a total of 12 times from July 14, 2012 to July 22, 2012.

It is my firm belief that Councilman Greene and Mr. Hirsch worked to deceive Polo and the public as to Councilman Greene meeting Mr. Hirsch. In addition, the access by decal has significant value not available to the general public and Councilman Greene's acceptance of the decal is a violation of the Gift Law.

As requested I have attached documentation regarding the above. Attached you will find the following:

- Decal application as completed by Neil Hirsch for the vehicle found to be owned and driven by Councilman Greene.
- Access report for the vehicle driven by Councilman Greene.
- 6-30-12 access report showing Councilman Greene entering Polo and subsequently found speeding.
- E-mail trying to determine who owns the vehicle listed on the application

What is not attached is the Entries Report pages as they contain information pertaining to other guests who are not the subject of this complaint. I will bring the reports with me when I am requested to do so.

Respectfully submitted,

Michael H. Nelson

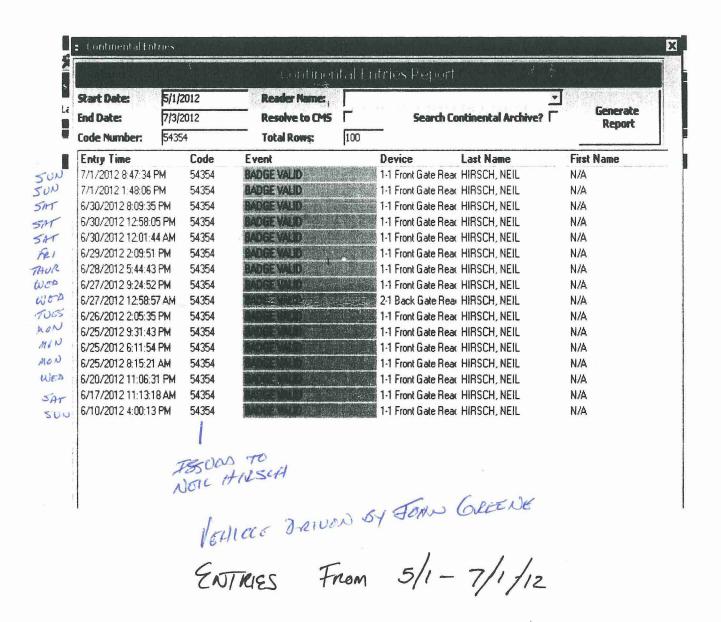
July 25, 2012

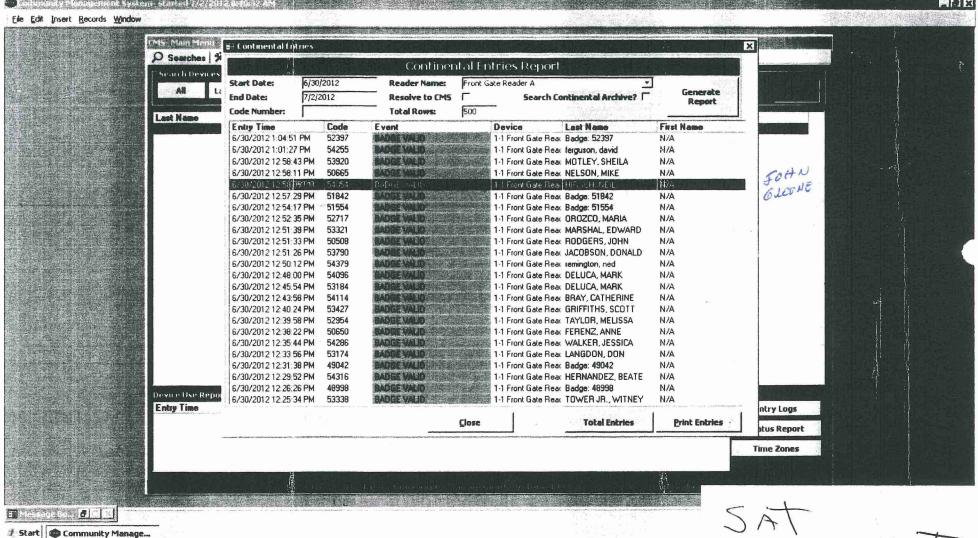




PALM BEACH POLO GOLF & COUNTRY CLUB 11198 POLO CLUB ROAD WELLINGTON, FL 33414 561-798-7000 EXT.7232 561-790-7114 FAX

Date: 5/29/12
Date:
Name: MEIL HIRSCH Phone: 561 793-4192
Member #:
Address: 12076 POLO CLUB ROAD
City: NEWINGTON State: FL Zip: 33414
Vehicle Make: VOLJO Model: C70
Color: BUACIL
Year: 2008
License Tag #: JAC ODS State: FL
Decal #: 54354
Cost for Decal:
Explanation for charge/no charge
Signature:
Homeowner Signature:





Black Volvo CTD } REGISTENED TO NEIL BIK VOLVO

POA

From: Rubino, E Paul [RubinoP@pbso.org]

Sent: Tuesday, July 03, 2012 7:54 AM

To: 'POA'

Subject: RE: Plate Information

My cell number is 398-5031 call me after 0900. Thanks, Paul

From: POA [mailto:polopoa2@aol.com] Sent: Monday, July 02, 2012 1:30 PM

To: Rubino, E Paul

Subject: Plate Information

Good Afternoon Paul,

We had an incident on Saturday with a vehicle and obtained the plate number. Would you be able to let us know who the car is registered to? Any help would be greatly appreciated. Also, I thought I had your cell phone number but I returned Mike's old phone and don't have the number stored in mine.

FL Tag - JAC005

Regards,

Daniel Polhamus
Director of Access Control
Palm Beach Polo Golf and Country Club
Office 561-798-7000 Ext. 7232
Fax 561-790-7114



Palm Beach County Commission on Ethics

Commissioners

Manuel Farach, *Chair* Robin N. Fiore, *Vice Chair* Edward Rodgers Ronald E. Harbison Daniel T. Galo

Executive Director
Alan S. Johnson

June 8, 2012

Councilman Johnny Greene Wellington Village Council 14000 Greenbriar Blvd. Wellington, FL 33414

Re:

RQO 12-045

Gift Law/Personal Friend

Dear Councilman Greene,

The Palm Beach County Commission on Ethics (COE) considered your request for an advisory opinion, and rendered its opinion at a public meeting held on June 7, 2012.

YOU ASKED in your email submission dated May 21, 2012, whether you may accept temporary housing from a personal friend who is a director of a civic organization that employs a lobbyist compensated by a third party, and if so, whether the value of the housing is reportable under the Palm Beach County Code of Ethics (the Code).

IN SUM, where a personal friend/donor is a director of a civic organization, and the organization is a *principal* or employer of a lobbyist, you are prohibited from accepting a gift from your friend/donor of a value in excess of \$100, annually in the aggregate.

Under the Code, elected officials, identified by state law as reporting individuals, are only required to report gifts pursuant to state law and file a copy of the report with the Palm Beach County Commission on Ethics (COE).

At all times, you may not use your official position corruptly to secure a benefit for the donor of a gift, or otherwise use your official position to obtain for yourself a financial benefit, not available to similarly situated members of the public. "Corruptly", means done with a wrongful intent and for the purpose of obtaining, compensating or receiving compensation for, any benefit resulting from some act or omission which is inconsistent with the proper performance of your public duties.

THE FACTS as we understand them are as follows:

You are a newly elected Councilman for the Village of Wellington (the Village). You have been offered temporary housing from a close, personal friend who you have known for 30 years. You frequently socialize together, he is a frequent guest at your current home and your close friendship is publicly known. The property will not become your permanent or primary residence. The temporary arrangement will be for no more than 90 days.

Your friend (the Donor) is not a vendor or lobbyist who does business with the Village. He is a retired businessman who currently owns a restaurant located within the Village. Nor do you have any business relationship with the donor or serve on any board, committee or commission together.

The Donor is a member of the board of directors of a civic organization that does engage in lobbying activity within the Village. The civic organization, Wellington Equestrian Preservation Alliance (the Alliance), is active in publicly advocating positions regarding the development of an area in the Village known as the Equestrian Preserve.

Website: palmbeachcountyethics.com

According to the facts you submitted, the Donor does not provide financial support to this organization and "strictly acts in an advisory capacity." However, the Executive Director of the Alliance (ED) was hired and paid through Solar Sports Systems, Inc. (Solar) and does engage in lobbying activity for Solar within the Village. He also lobbies the Village on behalf of the Alliance. While the ED is a paid lobbyist for Solar, you stated that he receives no compensation in his capacity as the ED of the Alliance. However, the president of the Alliance apparently has a significant ownership interest in Solar.

THE LEGAL BASIS for this opinion is found in the following relevant sections of the revised Palm Beach County Commission on Ethics Ordinance and Code of Ethics, which took effect on June 1, 2011:

A public official may not use his or her official position or office to financially benefit him or herself, in a manner that will result in a special financial benefit not shared with similarly situated members of the general public, or otherwise corruptly obtain a special benefit for anyone if done with a wrongful intent, inconsistent with the proper performance of his or her public duties. Additionally, an official may not accept a gift of any value if given because of an official action taken or legal duty performed or violated.

Section 2-444(a) prohibits an elected official or employee from accepting a gift valued in excess of \$100, from a vendor, lobbyist or any principal or employer of a lobbyist who lobbies, sells or leases to his or her municipality. In determining the value of a gift, section 2-444(g) allows a recipient to consult §112.3148, Florida Statutes, and the Florida Administrative Code. Section 112.3148 states that lodging provided on consecutive days is considered a single gift and that lodging in a private residence is to be valued at the per diem rate as established in §112.061(6)(a), Florida Statutes. The state per diem lodging rate is currently \$44; therefore, the total value of a 90 day stay in a private residence would be \$3960. The value of the gift may be reduced by the Donee by compensating the Donor within 90 days.³

Section 2-444(d) states as follows:

For purposes of this section, a principal or employer of a lobbyist shall include any officer, partner or director of the principal entity, or any employee of a principal who is not an officer, partner or director, provided that the employee knows or should know with the exercise of reasonable care that the principal employs a lobbyist.

Therefore, since the Alliance is a principal or employer of a lobbyist, you may not accept a prohibited gift from a director of the Alliance. Lobbying means seeking to influence a decision of an item which may foreseeably be presented for consideration to an advisory board or a local governing body.

Section 2-442 defines lobbyist as follows:

Lobbyist shall mean any person who is employed and receives payment, or who contracts for economic consideration, for the purpose of lobbying on behalf of a principal, and shall include an employee whose principal responsibility to the employer is overseeing the employer's various relationships with government or representing the employer in its contacts with government.

If the person lobbying on behalf of the Alliance receives compensation for that representation, from whatever source, that person is a lobbyist and Alliance is the principal under the Code. While an exception may exist where a person lobbies as an employee of the principal organization, it applies in circumstances where lobbying is not the principal responsibility of the employee to the employer. Here, the Solar lobbyist is also the ED of the Alliance and lobbies on behalf of the Alliance. Recent issues involving land use decisions in the Village have been the subject of significant lobbying activity. This opinion relies upon the facts and circumstances you have provided, based upon

Website: palmbeachcountyethics.com

¹ Article XIII, §2-443(b)

² §2-444(e)

^{§112.3148(7)(}b), Florida Statutes.

your knowledge and belief. Considering the facts and relationships that exist between the Alliance, Solar, the Alliance ED and the President of the Alliance, the COE cannot opine as to whether the employer/employee exception applies without further investigation into the relationships involved. Should an inquiry be commenced or a complaint filed in the matter, the issue would be decided by the facts uncovered through an inquiry or investigation. Due to these relationships and the potential appearance of impropriety, should you choose to accept the gift, you must take great care in relying on the employer/employee exception. It should be noted that the Code also prohibits a principal or employer of a lobbyist from knowingly giving a gift valued in excess of \$100, annually in the aggregate, to a person they know is an elected official of the municipality lobbied. The Donor, as a Director of the Alliance, is subject to this prohibition if the Alliance is the principal of a lobbyist.

As an elected official, you are required to *report gifts pursuant to state law... in the manner provided by Florida Statutes, §112.3148.* No other reporting requirements or exemptions apply under the Code. A copy of the state report must be submitted to the Palm Beach County Commission on Ethics.

IN SUMMARY, as an elected official, you may not accept a gift valued in excess of \$100, annually in the aggregate, from a director of an organization that employs a lobbyist who lobbies your municipality.

As a state reporting individual, the Code does not impose additional requirements other than the submission of a copy of any state required report to the COE.

In all instances, you may not accept a gift of any value in exchange for the past, present or future performance of an official act or a legal duty. Nor may you accept anything of value as a quid pro quo or otherwise corruptly misuse your office by giving someone a special benefit that is inconsistent with the proper performance of your duties.

This opinion construes the Palm Beach County Code of Ethics Ordinance and is based upon the facts and circumstances that you have submitted. It is not applicable to any conflict under state law. Inquiries regarding possible conflicts under state law should be directed to the State of Florida Commission on Ethics.

Please feel free to contact me at 561-233-0724 if I can be of any further assistance in this matter.

Sincerely,

Alan S. Johnson
Executive Director

ASJ/gal

§2-444(f)(1)

^{4 §2-443(}a)(2)No lobbyist, vendor or principal or employer of a lobbyist that lobbies...a municipality shall knowingly give, directly or indirectly, any gift with a value greater than one hundred dollars (\$100) in the aggregate for the calendar year to a person who...is an official...of that municipality.

DUM BONE WE Google earth miles km CYPRESS AREA OUTUNED IN BUKEL IS PALLI BEKKA POLO Aluscia Aluscia BURY ENTEN DOLE

Mark Bannon E.

From:

JOHNNY GREENE [johnjgreene@bellsouth.net]

Sent:

Tuesday, August 21, 2012 3:42 PM

To:

Mark Bannon E.

Subject: Attachments: FL Tag photo.JPG

Mark,

I guess I'm not perfect. I was close with my old tag number but it looks like I was off a little. See the attached photo for proof of what my previous tag number was.

It's amazing how the private security company contracted by Palm Beach Polo could have made the same mistake regarding a vehicle involved in an "incident". I wonder how they were able to retrieve the tag number off my vehicle if that tag never existed?

I am very sorry for the confusion. It was truly an honest mistake but hopefully this image clears things up for you. In my mind, it certainly proves that there was never an incident as reported to you in the complaint filed.

Please let me know if you need any additional information.

Regards,

John Greene 351-5762

--- On Tue, 8/21/12, John J Greene < johnjgreene@bellsouth.net> wrote:

John J. Greene 561-351-5762

×	
	About Us News Links
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About the Wellington Equestrian Preservation Alliance

The primary goal of the Alliance is to support and preserve the equestrian community of the Village of Wellington. The corporation will work hard to encourage and promote cooperation among the equestrian community by staying focused to the rural equestrian lifestyle that has made Wellington a success.

Alliance President: Lou Jacobs

Board of Directors: Neil Hirsch Michael Whitlow

Executive Director: Mat Forrest

Contact:
Wellington Equestrian Preservation Alliance, Inc.
P.O. Box 213275
Royal Palm Beach, FL 33421-3275
(561) 291-8417
info@wellingtonalliance.com

Wellington Equestrian Preservation Alliance | P.O. Box 213275 Royal Palm Beach, FL 33421 | 561-291-8417



Detail by Entity Name

Florida Non Profit Corporation

WELLINGTON EQUESTRIAN PRESERVATION ALLIANCE, INC.

Filing Information

 Document Number
 N11000009940

 FEI/EIN Number
 453943275

 Date Filed
 10/20/2011

 State
 FL

Status ACTIVE
Last Event AMENDMENT
Event Date Filed 12/09/2011
Event Effective Date NONE

Principal Address

3600 NORTH FEDERAL HIGHWAY THIRD FLOOR, BANK OF AMERICA BUILDING FORT LAUDERDALE FL 33308

Mailing Address

3600 NORTH FEDERAL HIGHWAY THIRD FLOOR, BANK OF AMERICA BUILDING FORT LAUDERDALE FL 33308

Registered Agent Name & Address

PANZA, THOMAS F ESQ. 3600 NORTH FEDERAL HIGHWAY THIRD FLOOR, BANK OF AMERICA BUILDING FORT LAUDERDALE FL 33308 US

Officer/Director Detail

Name & Address

Title D

JACOBS, LOUIS 3600 NORTH FEDERAL HIGHWAY, THIRD FLOOR FORT LAUDERDALE FL 33308-6225

Title D

HIRSCH, NEIL 3600 NORTH FEDERAL HIGHWAY, THIRD FLOOR FORT LAUDERDALE FL 33308-6225

Title D

CLARK, JANE 3600 NORTH FEDERAL HIGHWAY, THIRD FLOOR

FORT LAUDERDALE FL 33308-6225									
Title D									
WHITLOW, MICHAEL 3600 NORTH FEDERAL HIGHWAY, THIRD FLOOR FORT LAUDERDALE FL 33308-6225									
Title D									
FORREST, MATTHEW J 3600 NORTH FEDERAL HIGHWAY, THIRD FLOOR FORT LAUDERDALE FL 33308-6225									
Annual Reports									
Report Year Filed Date 2012 01/05/2012									
Document Images									
01/05/2012 ANNUAL REPORT	View image in PDF format								
12/09/2011 Amendment	View image in PDF format								
10/20/2011 Domestic Non-Profit	View image in PDF format								
Note: This is not official record. See documents if question or conflict.									
Previous on List Next on List	Return To List	En	tity Name Search						
Events No Name Histo	ry		Submit						
Home Contact us Document Searches E-Filing Services Forms Help									
Copyright © and Privacy Policies State of Florida, Department of State									

From: "Mat Forrest" \at@ballardfl.com>

Subject: RE: Letter c. resignation
Date: June 8, 2012 12:41:23 PM EDT
To: "Neil Hirsch" <neilshirsch@aol.com>

Dear Neil,

Thank you Neil for your assistance and support. I will inform the rest of the board including Lou Jacobs, President. I will also work on removing you from our State incorporation documents.

We look forward to working with you again in the future and of course your voice as a Wellington resident and business owner will always be heard by our group.

Have a great summer, Mat

----Original Message----

From: Neil Hirsch [mailto:neilshirsch@aol.com]

Sent: Friday, June 08, 2012 7:39 AM

To: Mat Forrest

Subject: Letter of resignation

Dear Mat,
Please accept this as my formal resignation as Director from the
Wellington Equestrian Preserve Alliance.
Thank You
Neil S. Hirsch





Palm Beach County Commission on Ethics

Commissioners

Manuel Farach, Chair Robin N. Fiore, Vice Chair Edward Rodgers Ronald E. Harbison Daniel T. Galo

Executive Director
Alan S. Johnson

August 17, 2012

Mr. John J. Greene 11226 Maritime Court Wellington, FL 33467

Re:

C12-006

Dear Mr. Greene,

This is to inform you that a complaint was filed against you in the above referenced matter on July 26, 2012. Attached please find a copy of the complaint as well as additional documents prepared by the Commission on Ethics Staff. This information is not a public record until probable cause is found or the complaint is dismissed by the Commission.

On September 6, 2012 this matter will be heard by the Commission on Ethics. For the reasons contained in the reports, Staff is recommending that the complaint be dismissed.

You are not required to attend the public session; however, if you wish to attend, the session will take place at the following time and location:

September 6, 2012 @ 1:30 P.M.

Palm Beach County Governmental Center
301 North Olive Avenue
12th Floor, McEaddy Conference Room
West Palm Beach, FL 33401

As indicated, it will be the Commission on Ethics Staff recommendation that the above referenced complaint be dismissed. If the Commission on Ethics does not dismiss the complaint, no other action will be taken at that time and you will be notified of any future proceedings or requirements.

Should you baye any questions or concerns regarding the above, please feel free to contact me at 561-233-0736.

Sincerely.

Alan S. Johnson Executive Director

Enclosures

ASJ/gal